

UNITED STATES OF AMERICA

CHEMICAL SAFETY AND HAZARD INVESTIGATION BOARD

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PUBLIC MEETING

+ + + + +

Tuesday,

July 8, 2003

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The Public Meeting was held at Corbin Civic, Civic Center Drive, Corbin, Kentucky, at 7:00 a.m., Board Member Gerald Poje, presiding.

BOARD MEMBERS PRESENT:

DR. GERALD POJE
JOHN BRESLAND

ALSO PRESENT:

BILL HOYLE
MARK KASZNIAK
STEPHEN J. WALLACE
FRANCISCO ALTAMIRANO
JIM DAHN

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P-R-O-C-E-E-D-I-N-G-S

(7:00 p.m.)

MEMBER POJE: I'd like to begin this hearing. I want to thank everybody for attending tonight's public hearing regarding the explosion and fire at the CTA Acoustics facility on February 20th of this year.

The US Chemical Safety and Hazard Investigation Board has organized tonight's efforts with the much appreciated assistance of many in this community.

I applaud your commitment towards participatory democracy. That so many in the greater Corbin area have turned out, at this governmental meeting, on a warm July evening, when so many other urgencies compete with your attention, is a tribute to your civic responsibility.

Briefly let me provide some safety orientation to the Corbin Civic Center. There are exits to either end of the rear of this building, as well as the entrance that you came in, directly to my left and behind me.

We also have bathrooms, men and women's rooms directly in back of you. If anyone has any concerns, during our proceedings tonight, please see

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1 Dr. Dan Horowitz, special assistant to the Board.

2 Dan, if you could please stand up, and
3 identify yourself, straight into the corner over
4 there. Or see Mr. Sandy Gilmour, who also serves as
5 the CSB's media relations officer. Sandy, if you
6 could please stand and identify -- over to the right
7 over here.

8 So, again, if anybody has any questions
9 during our proceedings, please see either one of those
10 individuals.

11 Before I go much further let me also
12 disable the ring on my cell phone, and my beeper.
13 Please follow my lead to avoid any noisy interruptions
14 during our meeting.

15 I'm Dr. Gerald Poje, one of five board
16 members of the Chemical Safety Board. I've served in
17 that capacity since our agency was established in
18 1998.

19 As a professional toxicologist I have
20 overseen and approved each and every investigation
21 conducted by the Chemical Safety Board. Last February
22 I participated in the field phase of our
23 investigation, as a board member on scene here in
24 Corbin.

25 With me this evening is Mr. John Bresland,

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1 to my direct left, a fellow board member. Before
2 joining the Board last summer, John was president of a
3 chemical process safety consulting company, and
4 consultant to the Center for Chemical Process Safety
5 of the American Institute of Chemical Engineers.

6 He has more than 35 years experience in
7 the process industries, including management of a
8 major chemical production facility. John is no
9 stranger to the state of Kentucky. Earlier this year
10 he led a CSB investigation team to uncover the facts
11 of a tragic event at the Williamson facility in
12 Louisville.

13 Also present with us this evening is our
14 chief operating officer, Mr. Charles Jeffress.
15 Charles, to my left, standing in the corner there.
16 Charles joined the CSB last year, having served
17 previously as the United States Assistant Secretary of
18 Labor for Occupational Safety and Health, our highest
19 governmental position on work place safety.

20 Previously he directed North Carolina's
21 state Occupational Safety and Health program. To my
22 left is Mr. Chris Warner, our General Counsel, who has
23 served almost as long as I have at the Chemical Safety
24 Board.

25 And at the table to my right is CSB's

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1 investigation team, and consultants, and they will be
2 introduced shortly.

3 Tonight's hearing revisits the explosion
4 and fire that took place on the morning of February
5 20th, 2003, and that burned for several days
6 thereafter, at the CTA Acoustics facility, just
7 outside of town.

8 Our purpose here tonight is to provide an
9 interim report to the community about the preliminary
10 findings in CSB's investigation. In addition we are
11 providing an opportunity for community members to
12 comment on matters relevant to the investigation.

13 Now, let me give some background about the
14 Chemical Safety Board. The CSB is an independent
15 federal agency charged with investigating industrial
16 chemical accidents. We are not a regulatory agency,
17 we do not develop or enforce policies, nor do we
18 assess penalties when violations are discovered. That
19 job is left to other agencies.

20 Our approach involves detailed examination
21 of chemical processes, and equipment, extensive
22 interviews with witnesses, and other relevant persons,
23 and an in-depth evaluation of management systems, and
24 the public and private safety policies that undergird
25 the system of safety.

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1 At this point in time I would like to
2 offer, to John Bresland, if he has any opening
3 remarks.

4 MEMBER BRESLAND: Thank you, Dr. Poje. I
5 would just like to make two brief comments this
6 evening before we continue with the rest of the
7 evening's presentation.

8 Number one, coming to Corbin, Kentucky
9 from Washington, D.C., allows us on the Chemical
10 Safety Board to put a human face on this terrible
11 tragedy, and to see its impact on the community of
12 Corbin.

13 I also had an opportunity, this afternoon,
14 to take a brief tour of the CTA facility, and it was,
15 for me it was very sobering to see the extent of the
16 damage of that facility.

17 Second I would like to reiterate the
18 Chemical Safety Board's resolve to conclude its
19 investigation as soon as possible, and to develop
20 recommendations that will help prevent incidents like
21 this, in the future, either here or elsewhere in the
22 United States.

23 Thank you, Dr. Poje, for this opportunity
24 to make some comments.

25 MEMBER POJE: Thank you, John. On the

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1 morning of February 20th the Board mobilized an expert
2 team of engineers, safety professionals, and special
3 support personnel from around the country to
4 investigate the CTA accident.

5 They have spent many weeks here in Corbin
6 during the field phase of the investigation. And in
7 the last several months their efforts have expanded to
8 encompass laboratory evaluations, and extensive
9 research and analysis.

10 Some of that information will be shared
11 with you this evening. Our Board sees a special
12 urgency in preventing dust explosions. Little more
13 than two weeks ago our Chairman, Carolyn Merritt, and
14 Board Member Dr. Andrea Taylor, presided over a
15 similar public Hearing in Kingston, North Carolina.

16 On January 29th, 2003, less than a month
17 before the CTA accident, a dust explosion and fire
18 killed six workers, injured scores, and destroyed a
19 pharmaceutical device manufacturing facility, in that
20 small community.

21 After presentations by our investigators,
22 and their expert consultants, we hope to hear from you
23 during the public comment portion of the proceedings.

24 If you have not already done so, please consider
25 signing up at the table to the left of this podium.

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1 That will help us organize the hearing
2 process. We have provided a microphone in the center
3 aisle, here, to ensure that all -- that we all can
4 hear your remarks. I also ask that you limit your
5 spoken remarks to three minutes, to allow all who
6 might wish to speak, to be heard.

7 Now, this is not a press conference, so
8 members of the press please see Sandy Gilmour to
9 assist you with access to the appropriate staff and
10 board members for your work.

11 At this time I would also like to
12 recognize that attending these meeting tonight are
13 many who play prominent roles in the community life
14 here in this part of Kentucky.

15 We have Mr. Elmer Cuningold, who is a
16 county attorney; Barry McDonald, who is the chief of
17 the West Knox fire department, very much involved in
18 the emergency response. His two battalion chiefs,
19 Bryan Jenkins, and Jack Purtin, as well as the
20 assistant chief of the West Know fire department, Mr.
21 Darrell Baker.

22 Many other important members of that fire
23 team are with us in the audience. I would also like
24 to recognize Mr. Amos Miller, and Mr. Phil Gregory
25 with the Corbin City Commissioners. And we also have

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1 with us Mr. Steve Oglesby from the Kentucky Emergency
2 Management Agency, and Mr. Bob Terrell, director of
3 economic development.

4 I apologize to anyone in the audience that
5 my staff or I may have overlooked in this recognition.

6 Every investigation by the Chemical Safety
7 Board is an act of faith that the lessons learned will
8 help prevent recurrence of tragedy at similar
9 facilities throughout America. We honor those who
10 have borne the brunt of the incident by committing our
11 time, talent, and resources to this task.

12 The explosion and fire at the CTA
13 Acoustics facility was particularly tragic. Seven
14 workers and members of this community were killed. I
15 ask your indulgence in a moment of silence, as I read
16 their names.

17 Clarence Davis, David J. Hamilton, Jimmy
18 D. Lemmings, David E. Messer, Paul Newman, Arnold G.
19 Peters, and Michael A. Reeves.

20 (Pause.)

21 MEMBER POJE: Thank you. Five others from
22 the community needed extensive treatment in critical
23 care units. Thankfully they are on the road to
24 recovery this evening. Thirty two others required
25 medical care.

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1 The community at large experienced the
2 anxiety of the upset of that February day. Many of
3 you were evacuated to this very building. Route 75
4 was blocked for a short while.

5 The long term anxieties of the economic
6 impacts in Corbin have been particularly stressful.
7 Thankfully CTA Acoustics is committed to rebuilding in
8 this community. And the state of Kentucky has
9 extended a funding partnership to make that a reality.

10 I must also note that the economic impacts
11 were larger. CTA customers, who relied upon acoustic
12 foam molded in Corbin, temporarily shut down
13 production facilities, idling 10,000 workers in
14 Georgia, Michigan, and in provinces of Canada.

15 So what has the Chemical Safety Board
16 learned so far? And what remains to be investigated?

17 Now let me introduce our lead investigator, Mr.
18 William Hoyle, to my immediate right, who will provide
19 an overview of our investigation, and direct the
20 additional experts in providing to you the preliminary
21 findings.

22 Bill has been a senior investigator with
23 the CSB since 1998. He has directed most of the
24 Board's investigations. Prior to joining us he had
25 more than 20 years experience in process safety, and

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1 incident investigations in the petroleum refining
2 industry.

3 Now, I will turn it over to you, Bill.

4 MR. HOYLE: Thank you, Dr. Poje. I've
5 been very fortunate to work with a team of talented
6 investigators who have extensive experience in
7 industrial safety.

8 I want to introduce the members of the
9 staff team, each of whom will present a portion of the
10 presentation this evening. They are Mark Kaszniak,
11 Francisco Altamirano, and Steve Wallace.

12 Also this evening we will have one of our
13 expert consultants discussing how, under certain
14 conditions, dust can explode. I haven't acknowledged
15 Jim Dahn.

16 We also had, on our team, two other
17 experts consultants who, like Jim and the rest of the
18 team, spent significant time examining the facility at
19 CTA Acoustics.

20 Before I go further in my remarks, I need
21 to acknowledge my appreciation for some organizations
22 that were very helpful to our investigation. First I
23 would like to thank the cooperation of the Bureau of
24 Alcohol Tobacco and Firearms, often known as ATF, for
25 their cooperation.

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1 And also the Kentucky Division of
2 Occupational Safety and Health Compliance for their
3 assistance. I also want to thank CTA Acoustics for
4 their cooperation throughout this investigation.

5 And, lastly, I would like to extend my
6 appreciation to the incident commander, during the
7 emergency response to the incident, Brian Reems, for
8 his coordination during that phase of the incident.

9 The incident occurred at about 7:30 a.m.
10 on February 20th, about 44 people were injured, 12
11 were flown to hospital burn units, 7 of those died.
12 The neighborhood near the plant was evacuated, and
13 interstate 75 was closed for a short time.

14 The fire smoldered for several days, and
15 members, local fire fighters, put out a number of
16 flareups during that time. The CSB team arrived in
17 Corbin late in the day of February 20th.

18 Air monitoring was conducted the next
19 morning, and it was determined that it was safe to
20 enter the plant. We inspected the incident scene,
21 along with ATF, and representatives of the Kentucky
22 State Fire Marshall's office.

23 Our investigators took extensive
24 photographs and video of the scene. We collected
25 samples of both raw materials and debris found

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1 throughout the facility, and arrangements were made to
2 preserve the scene as it was found.

3 CSB investigators conducted interviews
4 with employees, supervisors, managers, and hourly
5 personnel. There were numerous individuals who
6 witnessed the first portion of the fire and explosion.

7 We also requested, and received, numerous documents
8 from CTA Acoustics, and we studied these.

9 This included equipment drawings,
10 operating manuals, production logs, as well as
11 training and maintenance records. Also agreements
12 were reached with CTA Acoustics, and other
13 investigative groups, to control access to the
14 incident scene, and to preserve equipment, so that it
15 could be tested as needed.

16 Our investigation team documented the
17 damage caused by the fire and explosion, as well as
18 fire patterns. Analysis of physical evidence has
19 supported our preliminary conclusions drawn from
20 interview testimony. We conducted more than 60
21 interviews.

22 The scope of our investigation includes
23 the examination of off-site impacts. We attended a
24 large debriefing meeting that involved numerous
25 organizations involved in responding to the incident.

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1 We have also talked to a sampling of
2 residents who live in apartment buildings, and a
3 trailer park, located in close proximity to the plant.

4 Our discussions with these residents have not
5 generated, to date, any significant problems with the
6 evacuation or health concerns.

7 I'm now going to turn over this
8 presentation to Mark Kaszniak, who is going to
9 describe the plant production process. But first let
10 me tell you something about Mark.

11 Mark Kaszniak joined the Chemical Safety
12 Board after a 20 year career in professional safety
13 activity. He was director of health and safety for
14 IMC Corporation, IMC Global more precisely. Also a
15 safety official with Vigoro Corporation, and Morton
16 International.

17 He received his BS in chemical engineering
18 from the University of Illinois. Mark?

19 MR. KASZNIAK: Thank you, Bill. My job
20 tonight is to explain to those of you who may be
21 unfamiliar with the CTA Acoustics facility a little
22 bit about the plant, and its products.

23 The CTA Acoustics facility is a
24 manufacturing plant in Corbin, Kentucky. It was
25 acquired by CTA Acoustics in 1992, but the facility

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1 was built in 1972 by Certainteed Corporation.

2 It is a fairly large facility,
3 encompassing some 302,000 square feet under the roof.

4 And at the time of the incident there were 561
5 employees at the facility.

6 CTA's main product at this facility is an
7 automotive acoustical and thermal padding product that
8 is used primarily in automobiles. As you can see from
9 the photo shown on the screen, some of these products
10 are molded into shape for specific locations inside
11 automobiles.

12 You will normally find them in fenders,
13 under the hood, under the roof, and surrounding the
14 engine compartment, and exhaust components of typical
15 automobiles. They are used to prevent sound
16 transmission throughout the body, and to protect the
17 occupants of the vehicle from heat generated by the
18 motor, and other exhaust components of the vehicle.

19 The CTA Acoustics plant is a rather large
20 facility that is laid out into several areas. I'm
21 briefly going to describe what is known as the process
22 flow through the plant.

23 As you can see in the southeast corner of
24 the plant there is a general receiving area. This is
25 where raw materials are received by CTA Acoustics, and

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1 are then stored in the south end of the plant, in the
2 raw materials area.

3 From there the raw materials will go to
4 one of several product processing lines. Lines 401
5 and 402 produce a product known as HVAC duct
6 insulation. It is used primarily for heating,
7 ventilating, and air conditioning systems.

8 And it is further processed in line 416,
9 where it is then stored in the roll storage areas.
10 However, the area that we are going to be focusing on
11 tonight are the areas around lines 403 and 405. Those
12 are the -- what are known as the semi-cure product
13 area, where the automotive padding and acoustical
14 products are made.

15 Once those products are made, and they
16 come off the line, and are what are known as pelts,
17 cut to size and stored in racks, they are placed in
18 the pelt storage area, where upon demand they are sent
19 to the molding department, where they are molded into
20 specific shapes for the various car models that CTA
21 has contracts with the auto producer.

22 From there materials go into the finished
23 goods storage area for shipping out upon demand of
24 their customers. There are two support facilities in
25 the plant. One is a maintenance department, which

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1 generally repairs the machinery at the plant, and the
2 other one is general offices, which deals with the
3 clerical functions at the facility.

4 We are now going to bring you into a more
5 focused view of what is known as the semi-cure process
6 line. It is called semi-cure because in the
7 acoustical and thermal padding products used for
8 automobiles, it is a two-step process.

9 The first step of the process is to put it
10 through the manufacturing line, the second step, where
11 it is semi-cured, partially cured, and then moved over
12 to the mold press area where it is molded into shape,
13 and finally cured.

14 As you can see the two process lines here
15 are surrounded by walls on the south and east sides.
16 These are cinder block walls, and I draw your
17 attention to them, because they play significantly in
18 terms of confinement in the facility, which will be
19 discussed in our preliminary findings, regarding how
20 the dust explosion happened.

21 You will also notice in this area that
22 part of the process lines are semi-enclosed. They are
23 enclosures which at the raw material end of the
24 process lines, they are totally enclosed parts of the
25 process. Again, this provides confinement at the

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1 facility.

2 The raw materials used in making CTA's
3 products are primarily three types. One is a
4 fiberglass material. Fiberglass is a very familiar
5 material for people that use in their homes, for
6 insulation. This is very similar to that, it comes to
7 CTA as baled material, and it has, and is glass fibers
8 with a plastic or a starch additive.

9 An example of the types of fiberglass that
10 CTA gets are shown in the upper photo. There you will
11 see a bale of fiberglass, as it is being fed into a
12 conveyor, which is going into a feeder on the process
13 line.

14 Another material used by CTA is what is
15 known as facing. It is supplied to CTA in rolls, and
16 it is a plastic material that is generally non-
17 hazardous, unless it gets involved in a fire where it
18 will emit toxic vapors.

19 The third material, which is the one that
20 is used to bind all these other materials together, in
21 the CTA products, is known as the phenolic resin.
22 Phenolic resin is a plastic material, although it
23 comes to CTA in a powder form, in a dry, fine powder.

24 Upon being heated and then cured, it ends
25 up being a hard plastic-like material. The first

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1 phenolic resin that was ever produced is a material
2 known as bake-lite, which was very popular in the
3 '50s. That is the consistency of some of the products
4 in the final finished product.

5 The dry fine powder comes in what are
6 known as bulk bags that hold 2,000 pounds each, and it
7 is very fine, much the consistency of talcum powder.
8 The material is classified by the manufacturer as a
9 combustible dust.

10 What that means is that the material, if
11 suspended in air and ignited, it will burn, or cause a
12 fire, or cause an explosion, depending on the degree
13 of confinement.

14 There are two types of resin being used at
15 the CTA facility, a natural type that is used in the
16 acoustical roll product, and a type that contains
17 carbon black, which is just merely a coloring agent
18 being used by CTA because they prefer their colors to
19 be black in color, because of the areas where they are
20 used inside of automobiles.

21 What I would like to do now is briefly
22 explain how the semi-cure product is manufactured.
23 Number one, the fiberglass is fed in through a series
24 of feeders, on the front end of the line. These
25 feeders take the fiberglass and put it into a

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1 conveyor.

2 From the conveyor the fiberglass goes
3 through a picker. The pickers job is to open up the
4 fiberglass, exposing more surface area. From there
5 the binder feeder, which uses the phenolic resin, is
6 distributed on top of the fiberglass in a measured
7 amount.

8 This composite material of fiberglass and
9 binder then goes into a machine known as a mat former.

10 The purpose of the mat former is to apply a suction
11 underneath the fiberglass to draw the phenolic resin
12 throughout the fiberglass, to put it into a sandwich
13 construction, along with the fiberglass.

14 Of course, excess resin is then drawn out
15 from the bottom of the mat former, and goes up through
16 a tube, to the roof, where it goes into a bag house,
17 where it is collected. The purpose of the bag house
18 is to prevent the dust from being emitted to the
19 atmosphere, and in accordance with EPA dust
20 regulations.

21 At this point the facing is applied to the
22 top and bottom of the fiberglass resin composite,
23 creating a sandwich construction of facing material,
24 the fiberglass resin combination, followed by another
25 sheet of facing material.

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1 This sandwich, then, goes into what is
2 known as the oven. The oven is heated to a hot
3 temperature, allows the phenolic resin to cure, semi-
4 cure in this case, where it becomes hard. It goes
5 from a powder form to a plastic type material, and
6 then it binds the other components, namely the facing,
7 and the fiberglass, together into a solid
8 construction.

9 From the oven the material goes on to a
10 cooling chain, where it is air cooled, and finally to
11 a series of slitters. The material is slit to size
12 for both width and length, and what comes out of the
13 process is a pelt.

14 The pelt is then taken off the line
15 manually, stored in a rack, and will be used later in
16 the molding department, to make the finished product.

17 Semi-cure operation involves a crew of
18 some five persons. This crew works a 12 hour shift,
19 normally starts at 7 o'clock in the morning. You will
20 notice that the accident occurred at 7:30, so it was
21 relatively early into the day of the workshift, on
22 February 20th, when the incident occurred.

23 Of the crew members, there was a crew
24 leader who was responsible for processing the orders
25 on the line, and making sure that everything is

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1 running correctly. There is an oven tender, a person
2 who goes and takes the pelts off of the line, and
3 places them into the rack.

4 There is an inspector that makes sure that
5 the quality of the product coming off the rack meets
6 the stringent quality control requirements required
7 for the product. And then there are two line
8 operators who are feeding raw materials into the
9 product, namely making sure there is enough resin, and
10 enough fiberglass, and other facing materials, to be
11 able to make the products.

12 Normal operation of the wine involves
13 running batches of material through it. These
14 batches, or orders for pelts, for the molding
15 department, are normally run between one and three
16 hours in length, and then they change to a different
17 batch with a different consistency, depending on the
18 product being made.

19 During each shift a cleaning process is
20 conducted. These cleanings normally take anywhere
21 from a half hour to an hour, and they are performed on
22 a daily basis. The crew, who normally runs the line,
23 does the cleaning, and during the cleaning process,
24 the line is only partially shut down.

25 This means that the flow of the line is

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1 stopped, but the oven is still at temperature, and is
2 ready for additional product. During the cleaning
3 process two main areas of the line are cleaned out.

4 One is the area known as the mat former,
5 which I discussed previously, of which there is a
6 picture here, showing the tubes going to the roof, as
7 well as the boxes that are opened up, and the crew
8 uses shovels, as well as chimney sweeps, and other
9 materials, to clean the process during, and bring the
10 excess dust out of this process, onto the floor, where
11 it will be scooped into a dumpster for disposal later
12 on.

13 The other material, the other primary
14 component that is cleaned is the bag house. As the
15 bag house gathers dust, the bags inside the bag house,
16 which prevent the dust from leaking into the
17 atmosphere, become coated with dust and they don't
18 work as efficiently.

19 The process involves opening up the bag
20 house and manually beating the bags to beat the dust
21 off them, so that the bag house will work properly.
22 The reason why we are spending so much time talking
23 about the cleaning process is because, as you will
24 see, during the next portion of this presentation, it
25 was during the cleaning process that the incident

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1 happened.

2 Finally there is a preventative
3 maintenance cycle that is done on the lines. It is
4 done on regular periodic periods, where the entire
5 line is shut down at varying lengths, so that the
6 material can be cleaned, the oven can be cleaned of
7 excess material, and major worn out parts on the line
8 can be replaced.

9 It is now my pleasure to introduce Mr.
10 Stephen Wallace. Prior to joining the CSB Steve was a
11 process safety consultant, and also a safety manager
12 at two OSHA VPP, or voluntary protection program
13 facilities, which have exemplary health and safety
14 programs.

15 Steve is a registered professional
16 engineer in the state of Tennessee, and received his
17 bachelor of science in chemical engineering from the
18 university of Kentucky at Lexington, and also is a
19 certified safety professional.

20 MR. WALLACE: Thank you, Mark. Mr. Hoyle
21 spent some time discussing the incident, and the CSB's
22 initial response to the incident. Mr. Kaszniak just
23 described plant operation.

24 What I would like to do is take a few
25 moments and discuss what we know, at this point,

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1 conclusions that we have at this point, and also areas
2 that we are continuing to focus on.

3 I do want to stress that these are
4 preliminary findings. Our investigation is ongoing,
5 we do thorough investigations, but we felt it was
6 important to come to you at this point, in our
7 investigation, and let you know what we have been able
8 to determine, and again, what we continue to explore.

9 A dust explosion originated at line 405
10 near the oven, as was discussed by Mark a minute ago.

11 Combustible phenolic resin dust was likely the fuel
12 for the explosion and fire, for the initial explosion.

13 Line cleaning that was occurring at the
14 time actually dispersed the dust into the area. And
15 you can see a picture of the area around 405, where
16 the initial explosion occurred.

17 We have determined that there was a
18 history of small fires in the ovens in the process
19 lines. Those would typically be put out by individuals
20 at the time that this incident occurred. However,
21 there was no one in the immediate area, where we
22 believe the fire, and the explosion originated.

23 We have also determined the scheduled
24 preventive maintenance for line 405 had actually been
25 delayed. To help better understand the phenomenon of

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1 a dust explosion I would like to talk a little bit
2 about what is required to actually have a dust
3 explosion.

4 Some of you may be familiar with the fire
5 triangle. To get a fire you will need an ignition
6 source, you will need fuel, and a dust explosion you
7 actually have five sides to that, similar to a fire,
8 you will need fuel, you will need oxygen.

9 However, with a fire you will need
10 dispersion as well; you will need an ignition source
11 like you will with a fire, but you will also need
12 confinement. And I would like to discuss how the dust
13 was confined in such a manner as to allow the
14 explosion.

15 The actual mechanism for a dust explosion
16 typically is the following. Dust will settle on flat
17 surfaces. If you are in a dusty area it will settle
18 on flat surfaces.

19 Some event will disturb the settled dust
20 and fluff it into a cloud. It will become a cloud at
21 that point. The dust cloud is then ignited and
22 explodes. So you can see a series of events that
23 occur and line up in order to allow a dust explosion
24 to occur.

25 The first of these is that you have to

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1 have dust settled on flat surfaces. I mentioned that
2 confinement is one of the important things you must
3 have to have a dust explosion. The dust in this
4 particular case was confined in this area by the
5 process line and exhaust hoods that were around the
6 line, and walls and ceilings that were around this
7 process, around line 405.

8 You can see a picture of some of the
9 damaged walls, and the ceiling, after the incident
10 occurred, on the screen.

11 You also need an ignition source. The
12 oven was most likely the ignition source in this case.

13 We do know that the oven was in operation. We know
14 that the door was open, and we know that there was a
15 malfunctioning temperature controller controlling the
16 oven, and that was likely the reason that the door was
17 being used to control the temperature in the oven.

18 We are, however, exploring thoroughly
19 other possibilities, including a potential malfunction
20 of the lube/oil system used to oil the furnace. Also
21 was there a possibility of fire inside an electrical
22 panel, or electrical sparks from some other source.

23 And as follows the typical mechanism for a
24 dust explosion, an initial explosion actually
25 disturbed the dust that had settled on the building

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1 surfaces. The dust ignited causing a flash fire, a
2 very quick fire, and then at that point a secondary
3 dust explosion occurred.

4 We are going to see a video, in a few
5 minutes, that will show how dust explosions happen,
6 and also a simulation of what we believe occurred in
7 the facility.

8 Now it is my pleasure to introduce
9 Francisco Altamirano to discuss the blast and fire
10 damage analysis. Francisco has over 25 years of
11 safety and safety systems management experience in the
12 petrochemical and construction industries.

13 He has led, or participated, in numerous
14 incident investigations and safety analysis, and
15 audits. Prior to joining the CSB he worked in
16 petroleum refining, and was a safety consultant for
17 the ACG group, providing clients with guidance on
18 regulatory compliance.

19 He is a graduate of the university of
20 Colorado.

21 MR. ALTAMIRANO: Thank you, Steve. Before
22 I get started, I ask your permission, it is pretty hot
23 up here, I'm going to take my jacket off.

24 Good evening, ladies and gentlemen,
25 respected Board members. We've all heard the adage

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1 that every picture tells a story. My part of
2 tonight's presentation is to show you, by the use of
3 pictures, the extent of the damage the explosion and
4 fire imposed at the CTA building.

5 You will also see areas of the facility
6 that helped investigators with insight into the kind
7 of explosion that also occurred. You will see damage
8 that is consistent with a dust explosion. As you will
9 see, it is very devastating.

10 This first slide, right now what we are
11 seeing is a diagram of the facility. As you can see
12 the arrows, I will use a laser pointer here. Right
13 here is where all the photos that we will be seeing
14 tonight, these are the photos that we are going to be
15 showing.

16 This photo shows you a view looking
17 towards the 405 blend room. The blast pressure damage
18 to the blend room enclosure, the ceiling and roof
19 damage from pressure venting outward.

20 Also notice the burnt pelt material which
21 had been stored between line 405 and 403. As well as
22 building debris, bricks, and other materials that were
23 blown about by the pressure that was created.

24 The southwest corner of line 405, see the
25 wall panels squished outward from above the blend room

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1 area. This area between the blend room ceiling, and
2 the roof of the building, was known as the garnet
3 room.

4 This area, the garnet room, had a large
5 accumulation of combustible dust. You also notice the
6 enclosure walls of the line 403 blend room were
7 knocked down. Cracks on the outer walls showed
8 evidence of blast pressure damage.

9 Looking toward -- between lines 405 and
10 403, the metal panels above 403 blend room pushed
11 inward by the pressure. The pressure damage to the
12 masonry walls, as the pressure pushed outward, and
13 around the structure walls, on its way towards line
14 403.

15 Pressure venting upward, followed by
16 intense fire damage to the roof panels. Some roof
17 damage that you see includes roof panels taken out by
18 the fire department to put water on the fire below.

19 This picture above line 403 blend room,
20 you can see the metal panels above the 403 blend room,
21 pushed inward by pressure coming from line 405. And I
22 have it highlighted up here.

23 I would also like to note the dust and
24 other material on the building structures, as my
25 colleagues have already pointed out, were on the

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1 structures and ceiling panels.

2 At southwest line 401, this photo you see
3 on the screen is a mixing room. Pressure entered the
4 room via a door on the north side wall, and exited out
5 of a big slide door on the southwest side of the room.

6 Notice the big cracks on the outside wall.

7 This is evidence of pressure pushing outward from the
8 interior wall of the room, looking for a place to vent
9 out. We found flame patterns running along the
10 ceiling, starting behind line 405, in the warehouse
11 area, which is the south portion of the building.

12 Pressure and flame traveled on this path
13 toward line 401. The southeast wall of the building,
14 note the structure damage, the metal panels pushed
15 outward, steel columns being bent outward, also.

16 The roof damage resulted from pressure
17 coming from line 401. And as Steve and Mark have
18 already indicated, and told you, this is the 405 bag
19 house. You ask what is a bag house? Well, here is a
20 quick and simple description.

21 Think of the bag house as a giant vacuum
22 cleaner bag that sat on top of the roof, on the
23 building that was connected to the production lines.
24 Dust was collected from the production process and
25 sucked up to these giant vacuum bags, just like you

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1 would keep your vacuum bag clean, in order for your
2 vacuum cleaner to work effectively, it was important
3 to keep these bag houses clean and open to the lines
4 below, if the production process was to run
5 effectively.

6 The picture on the screen is the number
7 405 bag house unit. According to eyewitness testimony
8 all of the bag house units were on fire that day.
9 Note, fire damage on the outside of the bag house.

10 You can also see roof damage from the over
11 pressure being pushed outward. Several employees were
12 in the process of cleaning number 405 bag house when
13 the explosion occurred. One of the employees was
14 severely injured and burnt.

15 I'm going to show you a computer
16 simulation which demonstrates how the explosion and
17 fire travelled across the CTA facility. It is a
18 complex computer model, based on explosion and fire
19 effects.

20 And it shows the explosion and the path of
21 the flash fire. The initial and secondary dust
22 explosions, which raise the roof of the facility; the
23 colors, primarily red, would indicate the intensity of
24 a pressure wave, as it moves through the facility.

25 You also see the numbers of the lines, the

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1 blend lines, 1, 2, 3, and 5, as the pressure is
2 engulfing these areas, the production areas.

3 As we move on toward our next
4 presentation, it is my honor to introduce my colleague
5 Mr. Jim Dahn.

6 Mr. Dahn is President of Safety Consulting
7 Engineers, Inc. This firm specializes in explosive
8 testing, hazardous chemical identification and
9 testing, electrostatics, accident reconstruction, and
10 hazard analysis;

11 Mr. Dahn holds a degree in aeronautical
12 engineering from the University of Minnesota. He is
13 author of numerous reports and papers on explosions.
14 He serves as a member of the National Fire Protection
15 Associations Technical Committee on Handling of Dust,
16 Vapors and Gasses.

17 Please welcome Mr. Jim Dahn.

18 MR. DAHN: Thank you, Francisco. I'M
19 going to talk a little about dusts, and why dusts are
20 exploding, and why they don't explode, and give you a
21 sort of a little run down on that.

22 And we also have a couple of video clips
23 showing some of our testing that we did in the
24 laboratory at our facility, to kind of demonstrate
25 what dust can do. And those videos will be showing

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1 what the CTA dust that we found in the facility will
2 do, in terms of a dust explosion.

3 When we think of dust, and many of us
4 think about the darn stuff that is around our house,
5 gets in the way, always kind of clutters up things, we
6 have to dust everything up and clean it up.

7 And we've also heard about dust in grain
8 elevators, and we know that they will explode, there
9 is no question about it. And very devastatingly so.
10 But why do dusts explode and why do some of them do
11 and some don't?

12 I think the real issue delays with the
13 materials. If you take any material, like a piece of
14 paper, for example, that is what we call cellulose.
15 We know we can take a match to it, and we can burn it,
16 it is burnable.

17 If I chop that piece of paper into real
18 fine powder, very very small powder, so that you can
19 hardly see the size, and threw it up in the air, and
20 took a match to it, it could catch on fire, and a very
21 large fire ensuing.

22 As Steve mentioned that doesn't do much
23 unless you have it confined. That dust going up in an
24 area, and it is very well confined, and you now put
25 the match in there, it is going to raise the pressure

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1 of burning very high, and do a very devastating
2 effect.

3 So many times over the last 35 years that
4 I have been involved with evaluating the safety of
5 operations, dealing with powders, and dusty type of
6 materials, so many times people looked at the dust as
7 kind of a nuisance, you know? It gets in our way, it
8 is sometimes hard to see through it, and we want to
9 keep the places clean.

10 And we work at keeping the places clean.
11 And so many times fail to recognize the danger
12 involved with the dust. Dust, as Steve pointed out,
13 in real fine particle sizes, suspended in air, now we
14 have the fuel mixed with the air, and that we know is
15 flammable.

16 Aluminum powder is flammable. I had an
17 incident, about four years ago, in southern Illinois a
18 fire marshall came to me and said, we have a problem
19 down here, I think, but I don't know for sure, it is a
20 wheel manufacturing facility.

21 They make the bicycle wheels out of
22 magnesium and aluminum. And they buff the wheels up
23 to make them real shiny and, he said, I'm concerned
24 about the dust that is generated.

25 I said, well, what happens to the dust

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1 that is generated? Well, they blow it down into the
2 basement of the building. I said, where is the dust
3 collector? And he said, I have not seen one over
4 there.

5 So he convinced management for me to come
6 over to take a look at it. I went down into the
7 basement, which is about as long as this room is here,
8 about 75 to 85 feet wide. I opened up the door to the
9 basement and this huge cloud of dust came out of the
10 basement.

11 My first reaction is what am I doing here.

12 I went into the basement, I looked around, there were
13 at least three to four inches of dust, throughout the
14 whole basement. At one end of the basement the doors
15 -- the windows were open, and the other end of the
16 basement is where they blew the dust down into the
17 basement.

18 The aluminum and magnesium dust was piled
19 up about so high, so high. And it kind of just
20 floated down there. And by the time it went outside,
21 you didn't have too much dust going outside. And I
22 looked at it and said, this is very dangerous,
23 especially if that powder will explode.

24 And the fellow said, it doesn't explode
25 because we have buffing compound mixed with this

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1 aluminum and magnesium, and it doesn't explode. I
2 said, well, we need to check that. And we have
3 standard methods of checking for dust explosibility
4 today.

5 Over the last 30 years I've been involved
6 with ASTM, actually a little longer than that, in
7 developing out new standards to evaluate the dust
8 explosibility, the ability of dust to explode, and how
9 rapid it will explode, and how easy it is to ignite,
10 and in what conditions it will propagate.

11 So we took the dust back to our facility
12 and, sure enough, it was really dangerous. The output
13 was, probably, very similar to the resin dust that we
14 are talking about here at CTA. Getting back to him I
15 said you have to get a dust collector in now. It is
16 essential to get dust collecting in here now.

17 What you have is going to create an
18 explosion, and that basement, the first floor of that
19 building is going to blow up 35 feet in the air if you
20 don't get something done with it.

21 And an engineer called me back about four
22 months later and said, we bought some dust collectors,
23 but we don't know how to put them in. I said, I will
24 come over there, and I will show you how to put the
25 dust collectors in, how to collect the dust.

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1 And his comment was, I'm not sure if we
2 have enough money for that. That was in September of
3 that year. March the following year I got a call from
4 an OSHA inspector saying I understand you did testing
5 in this material. I said, yes, we did. He said, well
6 they had an explosion. The floor went up 35 feet in
7 the air, 35 feet in the air.

8 It wiped out about 80 percent of the
9 plant, which is about three times the size of this
10 room, and it killed five people. The plant manager
11 said we do the same thing in Switzerland, we never had
12 a problem there.

13 Being aware of dust explosion hazards is
14 essential, essential. Just recently, within the last
15 year, we had a company that was manufacturing
16 polyethylene powder, a real fine powder, and they knew
17 it was -- they thought it was dangerous, they sent it
18 out to get tested.

19 And in the process of testing the results
20 came back and said it was not explosive. And I know,
21 and my colleagues know, that this stuff in very fine
22 particle size will explode. We got a sample, we
23 tested it, and they couldn't believe the results, it
24 exploded.

25 And that -- it took a lot of training for

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1 those people to understand the danger involved with
2 the dust. I'm going to show you, tonight, the dust
3 that was involved with the CTA, the resin dust with
4 carbon in it, and what kind of a dust explosion output
5 it can have.

6 I again, as Steve mentioned, there is five
7 elements of the triangle, and I will talk about the
8 sixth one as well. The dust being suspended in air,
9 and there has to be air there, and it has to be in the
10 right concentration, and an ignition source has to be
11 right there by it, in order to get it to go.

12 When I first started out doing dust
13 explosibility testing about 30 some years ago, I made
14 a Hartman chamber, and I tried to get the darn thing
15 to work, and it didn't work, and it didn't work. And
16 thank God my friends in the Bureau of Mines, Marty can
17 testify to that, showed me that you have to get the
18 right ignition source, the right location, and the
19 right timing, to get an explosion.

20 Because I'm sure many of you really
21 question how in the world could this have gone on for
22 so long without any potential for an explosion? How
23 often you've seen people working in the site, you've
24 seen fires ensued, sparks occurring, and no reaction.

25 I kind of equate it to, when you go up to

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1 the gas station, to get your gasoline in your car, and
2 you are pumping gasoline into the gas tank, we know
3 the gasoline in that tank, in the vapor form, mixed
4 with air will ignite with very little energy.

5 As a matter of fact, less energy is
6 required on a dry day to walk across a carpet and
7 touch a door knob. But we don't have vapor explosions
8 in gas stations. Concentrations have to be right, the
9 ignition sources have to be there, there has to be
10 confinement.

11 And I'm going to talk a little more about
12 not only confinement, but we also need to think about
13 propagation. Like in grain elevators, the most
14 devastating explosion occurs as a result of the
15 initial primaries, which are not very significant.

16 That primary explosion kicks up the dust,
17 and causes a major secondary explosion. The walls in
18 a building like right here, are good for maybe about
19 one pound per square inch over pressure. A dust
20 explosion can produce up to over 150 pounds per square
21 inch of pressure, significant.

22 And what makes the difference is that
23 when, as Steve mentioned, you've got powder laying
24 around, dust laying around in ledges and what have
25 you, initial ignition that you will see here, the dust

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1 explosion here will kick that dust up in the air, now
2 it is a matter, as the fire comes across that dust,
3 ignite the dust, and propagate onward.

4 And the propagation will be a bunch, on
5 how much dust is at any one location in that facility.

6 So the first video we are going to show is a Hartman
7 chamber, it is a 1.2 liter chamber. We use this
8 apparatus to determine the minimum ignition energy of
9 a material.

10 I just want to mention that one of the
11 ignition sources that a lot of people do not
12 understand, or appreciate, is the electrostatic
13 discharge potential. When you have resistive
14 materials, like plastic materials, they not only
15 generate charge in the handling, but they store up
16 charge as well.

17 The first video is kind of jumping around
18 a little bit. I will try to kind of give you an idea
19 of what is happening as we go.

20 This is the Hartman Chamber. The
21 plexiglass window on it is about 12 inches tall. This
22 is the powder we put into it, CTA powder. That amount
23 of powder is about equivalent to about a half a
24 teaspoon, half a teaspoon of powder, think of it, half
25 a teaspoon of powder. Not much.

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1 And what we have here, we have two
2 electrodes. We have an electrostatic spark discharge
3 across the electrodes. When we blow air out from the
4 bottom of the chamber, that dust will go up into the
5 tubes, and go by the ignition source.

6 We put about 30 pounds per square inch in
7 the reservoir underneath the apparatus, of air to loft
8 that stuff up in the air, and this is what the
9 consequence is.

10 You see a lot of the black smoke following
11 that. We have several other clips we will be going
12 through. Another repeat, but we will look at it more
13 of a larger field, from outside of the chamber. We
14 saw inside the chamber before.

15 Now, again, this is just a very small
16 amount of dust, less than a half a teaspoon. Now we
17 pressurized it back up again, to 30 pounds per square
18 inch. See how far that flame shot above the
19 apparatus?

20 Significant amount of flame, you can see
21 the after effects following that. The amount of
22 energy it would have, if this was confined, for that
23 small amount of powder, would be sufficient to take an
24 average person of 150 pounds, and throw them up five
25 feet in the air. Half a teaspoon of this stuff.

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1 We have another one going here. Yes, this
2 is the open one. We take an open can, put dust -- too
3 short, dust in the bottom of it, and we just add a
4 little air holes, and blew the air into it, and
5 watched what happened, the fireball that came out of
6 there.

7 Just a small amount of air. I could take
8 a little plastic bag, which demonstrated at CSB, and
9 it is blowing up a little bit, take the same
10 apparatus, push the bag down, with the little match on
11 the top side to get the same effect. It doesn't take
12 much.

13 This is the CTA powder. In the next video
14 that will be starting momentarily, I want to show what
15 happens in terms of the sixth stage, I believe, of
16 dust explosions, and that is the propagation. The
17 propagation from the primary explosion, this is a
18 small primary explosion, would have been sufficient to
19 kick up dust along the way, to generate a secondary
20 explosion.

21 The first clip we have here is just
22 showing you the dust test without the dust in it, just
23 showing the spark gap across it. Again, the same
24 apparatus, 1.2 liter chamber.

25 And the next one will have the dust in the

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1 chamber, but we will have a little trough that goes
2 about three and a half feet down. And at one point we
3 put a little powder sitting at the edge up there, and
4 see what happens with that.

5 Watch the flames starting over here, and
6 propagating down that channel, the channel is wide
7 open. See how it propagated down that channel?

8 In the next clip we have the same channel
9 up there, but now what we have is a little beam over
10 there, it is about a half inch wide, with a little
11 dust on top of the beam, for the same length and
12 distance.

13 And watch what happens to the flame above
14 that beam, where the dust is settling on it. It is
15 like a roof section, and a beam going across the roof.

16 See how that propagated right across there? The
17 propagation is rather significant.

18 Again, I just want to emphasize that the
19 most energy you can get out of a system, most people
20 don't realize, they think of explosives as generating
21 the most amount of energy off of a given quantity of
22 material. But dust explosions are at about three
23 times more energy released than the explosive itself.

24 Three times more energy.

25 Thank you very much.

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1 MR. HOYLE: To conclude our presentation
2 we want to talk about our upcoming activities in this
3 investigation.

4 The Chemical Safety Board conducts in-
5 depth investigations and much additional investigation
6 work remains to be done. Areas for further
7 examination include the malfunctioning temperature
8 controller on the line 405 oven, as well as the impact
9 of production line cleaning schedule related issues as
10 possible factors contributing to causing this
11 incident.

12 We will also be looking at the operation,
13 and the safety practices of other manufacturers of
14 similar acoustic foam products. And we will also be
15 examining the effectiveness of communications between
16 CTA and their resin supplier, regarding the hazards of
17 the resin material.

18 Plant equipment that may have played a
19 role in the incident has been preserved. Earlier
20 today CSB investigators met with multiple parties that
21 are conducting investigations into the incident. We
22 hope to coordinate testing of equipment, and
23 materials, with these parties, and to share test
24 results.

25 This process, likely, will be time

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1 consuming, but it is very important. This will help
2 us to confirm the likely origin of the fire, and also
3 help us to ascertain if and why equipment
4 malfunctioning contributed to the incident.

5 The CSB investigation team will continue
6 to analyze CTA documents related to the incident, as
7 well as company safety programs. Our upcoming test
8 results will also be factored into our analysis.

9 Another area of examination for the CSB is
10 the adequacy of existing federal and state workplace
11 safety regulations for the prevention of dust
12 explosions. As our fact finding analysis is
13 completed, we will identify the underlying root and
14 contributing causes of the incident.

15 And, finally, the staff will develop
16 safety recommendations for the approval of the Board.

17 Recipients of these safety recommendations may
18 include organizations such as CTA, safety and industry
19 associations, and OSHA, the Occupational Safety and
20 Health Administration.

21 Our final report will likely be presented
22 to the Board at a public meeting, similar to this one,
23 here in Corbin early next year.

24 In conclusion I want to briefly reiterate
25 a few of our key preliminary findings. They are the

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1 following. The plant's production lines had a history
2 of small fires erupting near -- out of the oven area.

3 Operators routinely put out these fires as
4 the lines were continually attended. However, during
5 the cleaning operation, on the morning of the incident
6 of February 20th, there was no one present in the
7 immediate area of the oven, because they were
8 cleaning.

9 Some of the crew was up on the roof
10 cleaning, at the bag house, and others were cleaning
11 in other areas. So there was no one there to detect
12 this fire situation.

13 The fire spread quickly over a wide area.
14 Dust that had accumulated on flat surfaces,
15 throughout the plant, was disturbed, became airborne,
16 providing more fuel for the fire. The initial
17 explosion stirred up dust, and this led eventually to
18 secondary explosion situation.

19 That concludes the Staff's presentation.
20 I will now turn the program over to Dr. Poje.

21 MEMBER POJE: Thank you, Bill. Thanks
22 also to you Mark, and Steve, and Francisco, and Jim.

23 Now we will proceed to the public comment
24 period of our hearing. Once again I welcome comments
25 from all. Your input will help us with the completion

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1 of our investigation.

2 The purpose of this portion of our hearing
3 is, really, to get input from you. This does not
4 provide questioning of the Board staff, or the Board
5 members.

6 As Bill said, we are in an interim phase
7 in this investigation, and there may be some questions
8 that still cannot be answered at this moment in time.

9 We have provided a microphone in the front of the
10 room here.

11 There will be an assistant to help guide
12 you to the microphone so that all can be heard. Again
13 I had asked you to limit your remarks to three
14 minutes. And I have, before me, a list of people who
15 have signed up to be speakers at this hearing, and I
16 will call you in the order that you signed up.

17 Can I please have Mr. Earl Patterson, Jr.
18 come to the front? And we welcome your remarks.

19 MR. PATTERSON: From what I heard, from
20 what you just said about the explosion and everything,
21 I really couldn't believe that is how it happened,
22 because where I was the first initial explosion
23 happened it seemed like above the ceiling, back in the
24 blend line section. I was back there trying to go out
25 a door.

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1 But if the explosion happened below
2 ground, on the ground level, then that may explain why
3 the explosion I heard and seen went up the top of the
4 roof. But at the time I was back there, of course, I
5 seen the first explosion and it knocked me to the
6 ground.

7 Then I heard a second one, that is when I
8 was on the ground, bricks and everything. But the
9 third explosion was what you call the fireball that
10 went out everywhere. I was back there and I seen the
11 flame going down the blend line section.

12 I don't know how far it went, or anything,
13 but the way you showed on that screen there, it does
14 answer a few questions for me. But that won't help my
15 mind much.

16 MEMBER POJE: Thank you very much for
17 sharing that with us. Again, I think I just want to
18 acknowledge to everybody that it is a very difficult
19 thing to stand up in public and speak, thank you for
20 doing such, and thank you for all who have volunteered
21 to share information with us this evening.

22 Please speak into the microphone so that
23 all can hear you. Next we have Mr. Billy Ellison.

24 MR. ELLISON: I am Clarence Davis' father
25 in law, and I did not work at the plant. But I would

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1 like to know what was the difference in February the
2 19th, and February the 20th.

3 You stated that they had the small fires,
4 often, at the plant and they were put out. Would you
5 say that there was an unusually lot of dust in the
6 plant that morning, and the flames escaping from the
7 oven ignited, and he couldn't control them, because
8 the controller didn't work, and there was nobody, you
9 stated, manning the oven at that moment.

10 Did the oven burn, did it get its fuel
11 from natural gas? Or what burned the oven? Was it
12 electric, or gas, or what?

13 MEMBER POJE: I think you have raised some
14 very important questions. Bill, if you want to add to
15 the remarks. I think -- I do want everybody to
16 recall, though, as Jim Dahn presented to us, that you
17 can go time, after time, after time without the event
18 occurring, and then just get all of the right
19 conditions at the right time, at the right place, and
20 there you have the explosion.

21 But, Bill will offer some remarks on your
22 comments, and thank you for sharing them with us.

23 MR. HOYLE: As you indicated, the oven is
24 fueled by gas, but the fire that we are speaking of
25 likely involved the accumulation of waste material in

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1 the oven which, from time to time, would catch on
2 fire, and operators would put it off.

3 Things that were unusual in this case,
4 different from perhaps the day before, or from general
5 operation, would be the malfunctioning oven
6 temperature controller, the oven door in the open
7 position.

8 It happened to be in the cleaning phase of
9 the daily work cycle, which is an activity that
10 generates dust. They are cleaning out the production
11 line, and there is dust generated from that.

12 The other thing different, as we've
13 indicated, is during the actual production, the oven
14 area is continuously attended by an operator. But
15 during the clean-out phase production is not taking
16 place, so personnel will be occupied otherwise, than
17 watching the oven.

18 So as Dr. Poje has indicated, many factors
19 come together on that particular moment, to cause an
20 incident where a facility is operated for 30 years
21 without, likely, without a similar devastating
22 incident.

23 MEMBER POJE: If I could ask Mr. Gary
24 Saliers to come to the microphone. And I apologize if
25 I've got your name wrong, please correct it.

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1 MR. SALIERS: We have heard rumors that
2 OSHA investigated before the explosion. Can you speak
3 to whether that is true or not, or the results of
4 their investigation?

5 MEMBER POJE: I will turn it over to Bill.
6 Again, we try to encompass, in our investigations,
7 evaluation of a whole host of different organizations,
8 sometimes it does include those agencies that might
9 have regulatory oversight for facilities.

10 But oftentimes even that analysis has to
11 become part of a more complex way. Sometimes
12 regulatory agencies might be visiting at facilities
13 for different purposes than the one that led to this
14 particular incident.

15 MR. HOYLE: We understand that OSHA had
16 visited the facility in the fall period of the year
17 before, and they did find some concern regarding the
18 machine guarding. That is the information that we
19 have, and that is the extent of the -- what we
20 gathered from that inspection, or from that report.

21 MEMBER POJE: Now I ask Mr. George Jay
22 Renfro, Jr. to come to the microphone.

23 MR. RENFRO: I have a question about your
24 testing. You said that you checked the black resin.
25 Was that the black resin or the dust of the black

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1 resin that you all had, that you actually tested? Was
2 it the new product that comes in?

3 Because it comes in, in black bags of
4 2,000 pounds, or was it actually the dust?

5 MEMBER POJE: We can ask Francisco to
6 speak to that, or Jim.

7 MR. DAHN: The powder material that was
8 received on site was very, very fine particle sized.
9 So it really was like a dust, very, very fine particle
10 sized, with some carbon mixed in with it.

11 Does that answer the question okay?

12 MR. RENFRO: Yes.

13 MR. DAHN: Okay, thank you.

14 MEMBER POJE: And I'm sorry I forgot to
15 call Phyllis Hamilton to the microphone.

16 MS. HAMILTON: Everybody I talked to said
17 that there was a gas leak. Did you find this to be
18 true, and don't you think that the workers should be
19 told just how dangerous this really is?

20 MEMBER POJE: Bill, do you want to add
21 some remarks to that?

22 MR. HOYLE: The gas system in the facility
23 was tested for leaks, and the results did not find any
24 significant problem with the gas system, so we did not
25 find that gas, a gas leak likely caused this incident.

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1 Again, we feel pretty strongly that this
2 was a dust explosion. Regarding training for
3 personnel, that will be included in our final report.

4 We will be examining training, and we may make
5 recommendations regarding better training for workers
6 not just at CTA, but perhaps in other similar
7 facilities across the country.

8 MEMBER POJE: I want to thank you for
9 asking questions like that. You can understand that
10 an investigation board has to examine all possible
11 causes as it starts to narrow down to those activities
12 are most likely have led to the event.

13 And, clearly, that is a very important
14 issue for us to confront, and the team has looked at
15 that carefully. Could I ask, now, Ms. Shawna Bennet
16 to come to the microphone?

17 MS. BENNETT: I work in the mold
18 department at CTA, and there is dust floating around
19 in the air. Could dust from the mold cause a fire?

20 MEMBER POJE: Maybe we can have Jim
21 describe what kinds of concentrations of dust are
22 involved in explosions. But I think that is also an
23 important question to be addressed.

24 MR. DAHN: That is a very good question.
25 And many, many times I have been asked that very same

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1 question when I'm out in the field, and in the process
2 plants.

3 Well, we see dust out here, and it is
4 really kind of dusty. Is that a dangerous situation?

5 Normally we have had a criteria, many years ago, in
6 the coal mining industry that says the coal dust that
7 is locked up in the air, and if your hand is three
8 feet away from you, and you can't hardly see your
9 hand, that concentration is sufficient for a dust
10 explosion.

11 Typically the small concentration you see
12 floating around in the air, normally, is not enough to
13 be able to be in the right mixture ratio. You saw in
14 the video here, half a teaspoon in the material was
15 lofted up into that small chamber.

16 There has to be sufficient enough material
17 in the air to be able to support a combustion, or an
18 explosion.

19 MEMBER POJE: Again, just to repeat.
20 Remember we were describing, earlier, the fact that
21 the dust has to be present, it has to be suspended.
22 There also has to be confined in enough space, and hit
23 the ignition source at the right time for the
24 explosion to occur.

25 Clearly one of the important issues in

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1 this investigation is to understand how the dust
2 accumulates over time, and presents enough fuel to
3 propagate additional explosions. So thank you for
4 your question.

5 Now, could I ask Ms. Rhonda Johnson to
6 come to the microphone?

7 MS. JOHNSON: Yes. David Messer was my
8 brother, and one important question I really have is
9 if we know there is a problem with an oven, we know
10 there is a problem with the temperature control, why
11 was this line not completely shut down until repair
12 was done?

13 Because myself I know the magnitude and
14 the power of the dust. I didn't work at CTA, I'm a
15 registered nurse. I have seen this many, many times
16 from people inhaling talcum powder, dust, things like
17 this.

18 If the dust in that factory was the
19 magnitude that you all have described to us, why was
20 that machine not totally stopped until repair was
21 done, and what is ample time to repair a machine that
22 carries that much weight, to cause that type of
23 explosion?

24 I don't understand why it just wasn't
25 stopped.

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1 MEMBER POJE: I think you are raising
2 important questions about how does safety operations
3 operate at this particular facility, how well do
4 people recognize the incipient hazards that could lead
5 to such conditions, and what circumstances would you
6 take to put a layer of protection over your processes.

7 Those are matters that are still part of
8 the ongoing investigation, and we hope that when we
9 come back to Corbin we will have further answers for
10 you.

11 But right at this point in time those are
12 still matters that are under study and evaluation by
13 the Board. Thank you very much for your courage in
14 coming to the podium this evening.

15 That concludes the number of people who
16 had registered prior to our meeting to say something
17 at this hearing. We would now welcome anybody else to
18 come, who may have a comment to share with us about
19 this particular incident.

20 PARTICIPANT: (Inaudible.)

21 MEMBER POJE: Could you please use the
22 microphone? Because what we are trying to do is to
23 allow others to hear not just tonight, but our hope
24 is, also, that this hearing would be up on our
25 website, and available for those who couldn't make the

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1 meeting tonight to see and hear everybody.

2 PARTICIPANT: I just want to make sure
3 that I understand something. As of right now you
4 still don't have the ignition source that caused the
5 accident, is that correct?

6 MEMBER POJE: I think what we were saying
7 earlier was that we likely believe that the source of
8 ignition was from the open oven door. That is the
9 most likely source that we have under consideration
10 right now.

11 PARTICIPANT: But you also mentioned the
12 electrical panel and some other sources. Are these --
13 is there still ongoing investigations, or do you think
14 there might be a probability there?

15 MEMBER POJE: I think the question of
16 probability is always an important one. But, again,
17 what we are trying to do is to work through all
18 possible sources of ignition, and the one that we had
19 some -- enough confidence in our current investigation
20 to bring to you tonight, using the term most likely
21 source, would be the open, the oven door.

22 Now, understand that in almost all
23 investigations one can't answer exactly, with one
24 hundred percent assuredness, that we know anything
25 that would say this was absolutely the only possible

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1 ignition source.

2 Clearly we have to examine many different
3 possible pathways, but some provide a greater degree
4 of likelihood than others, and that is the reason why
5 the term was used by our team tonight.

6 PARTICIPANT: Well, the reason I'm asking,
7 as of next month I will have been with Certainteed,
8 CTA for 28 years. I have been there from general
9 flunkie, all the way through to quality, okay?

10 And I've seen all these scenarios there,
11 and I have also seen a line blow, because years ago we
12 had -- years ago, when it was Certainteed, we have had
13 several, and I have seen people blow back.

14 But to this magnitude, can you tell me
15 that gas didn't have any contribution to it at all? I
16 smelled gas, I was there that morning, too. Now, it
17 may have blowed the line, I don't know. But that is
18 what I want you to tell me, did it, was that a
19 contributing factor?

20 MEMBER POJE: I think as Bill identified
21 earlier, we have examined that, the team has examined
22 that. And at this point in time when they look at the
23 explosion, they look at the evidence, the physical
24 damage that was presented tonight, clearly the most
25 likely cause is the accumulation of materials that

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1 were seen inside the oven.

2 Now, again, we are presenting all of our
3 findings tonight as part of an ongoing process of
4 investigation. And I thank you for, again,
5 reexplaining to us points that you've seen. I hope
6 our team will have had a chance to talk to you.

7 If they haven't already I know they will
8 follow-up with you. Again, we will be back here and
9 we continue to welcome any other person who wants to
10 approach the microphone.

11 PARTICIPANT: Yes, I'm a member of the
12 community, and I live close to the factory.

13 MEMBER POJE: Could you tell us your name
14 please?

15 MR. FIELDS: My name is Joe Fields. And
16 I'm -- the question that I have is probably for the
17 community as a whole.

18 What determinations has the Board made on
19 the effects of the air, and the chemicals that were
20 in the air that morning, and up until now what effects
21 will this have on our community, and the people in the
22 community, and to what degree? Thank you.

23 MEMBER POJE: Why don't I have Bill say
24 something about that? He did mention that aspect of
25 the investigation, earlier on in his presentation.

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1 MR. HOYLE: While the incident was ongoing
2 there were resources, expert resources, that were
3 monitoring the air, from the military unit that was
4 actually on-site from elsewhere in Kentucky, who
5 brought state of the art technology to monitor the
6 air.

7 In fact we would not enter the plant until
8 the air had been tested. Also what the water, run-off
9 water was tested for its safety, as well as the air
10 around the perimeter of the facility.

11 So the results of that testing, we did not
12 conduct that testing ourselves, but the organization
13 that did conduct it reported that they did not find
14 anything that likely would cause harm to the
15 community.

16 MEMBER POJE: If I could just also add
17 that earlier this evening I did confer, once again,
18 with the Chief of the West Knox Fire Department, Barry
19 McDonald.

20 There was a false statement given during
21 the event that indicated some imminent danger from a
22 cyanide cloud, which the firefighters in the area
23 investigated, and found to be quite false.

24 There was somebody who masqueraded as an
25 expert who really did not know what they were talking

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1 about, and got false information out there. So that
2 will also be part of our record, but be alerted that
3 that first alarm that was echoed by the media was not
4 true, and I think the media did their job to also try
5 to dissuade people from thinking that that was the
6 case.

7 But, again, Barry McDonald is here
8 tonight, and I'm sure he would be happy to share with
9 you some of his evaluations of that. Thank you.

10 PARTICIPANT: Sir, if there wasn't
11 anything in the air when that happened, why did we
12 have to leave our homes?

13 MEMBER POJE: Excuse me could you, just
14 for the sake of our record, if you could tell us who
15 you are?

16 MS. HUBBARD: I'm Elizabeth Hubbard, and I
17 live at Corbin Manor Apartments, right down by the
18 factory down there.

19 MEMBER POJE: You know, again, I can't
20 profess that I know all of the details surrounding the
21 emergency response. But it is not infrequent, the
22 Board's investigations up to this point in time has
23 visited a number of communities where people have been
24 asked to shelter in place, or asked to evacuate.

25 And there has been no harm to them, except

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1 for the upset that they've had from being dislocated
2 from their home, and being made much more anxious than
3 they would ever like to be.

4 We don't have any evidence, at this moment
5 in time, that points to any exposures to people of
6 chemicals that would have caused harm, nor that there
7 were any in the workplace, or in the off-site water,
8 that gives us cause for concern.

9 MS. WHITE: My name is Linda White, and
10 I've worked at the CTA Acoustics plant for this, my
11 19th year. And I was one of the people on the back
12 line 1 that got burnt.

13 And this is about the gas, again. But has
14 anyone talked to the gas company to see if they had
15 any reports of any kind of leaks around, or before
16 that time of the explosion?

17 MEMBER POJE: I will ask Bill to say
18 something more about that.

19 MR. HOYLE: Again, the gas company was
20 contacted, the system was checked out, and as well as
21 the equipment in the plant was tested for leaks. And
22 all of that information has led us to conclude that a
23 leak in gas was not involved in this incident.

24 I recognize that some of the people that
25 we talked to, out of the 60 interviews, maybe one or

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1 two people mentioned that they thought they smelled
2 gas. But, overwhelmingly, the majority of the people
3 we talked to did not report that they smelled gas.

4 And also our testing did not -- or the
5 testing that was conducted did not reveal a gas
6 release. That is why we think it is most likely, as
7 we have demonstrated tonight, that this was a dust
8 explosion.

9 MS. WHITE: Thank you.

10 MEMBER POJE: Thank you.

11 MS. LEMMINGS: I'm Lisa Lemmings, I work
12 there also. My brother was killed in it. And there
13 have been fires there before, but they ain't never hit
14 -- they blowed the ovens, besides the ovens before,
15 but they ain't never run all the way across that
16 factory and got every line.

17 And also if you all are aware that dust
18 blows up that bad, why don't OSHA have some kind of
19 regulations on that, to keep that factory a little
20 cleaner? And why don't they take it?

21 MEMBER POJE: I thank you for those last
22 points. That, clearly, is one of the issues of great
23 concern to the Chemical Safety Board. As I stated
24 earlier, we have an ongoing investigation in a similar
25 community, in Kingston, North Carolina, where there

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1 also was tragedy.

2 This investigation here, the Board has
3 also gathered some preliminary evidence about other
4 incidents that have occurred in the recent history in
5 this country, about dust explosions.

6 We have regulations established, under the
7 Occupational Health and Safety Administration, for
8 managing the hazards associated with dust that might
9 accumulate in grain elevators, and similar kinds of
10 operations.

11 We have standards that might deal with the
12 control of dust in coal mining operations. We have
13 standards that might deal with the control of dust in
14 sawmills. We do not, as far as we can tell from our
15 research, have anything that speaks to the types of
16 dust that are found at the Kingston facility, and at
17 the CTA facility.

18 You've heard from our lead investigator
19 that the rest of our work will encompass some analysis
20 of this particular problem. And if the Board believes
21 that the evidence is there, that we have differential
22 standards, we will tackle that question, perhaps, with
23 a recommendation.

24 But that is part of the ongoing
25 investigation. And I do share your concern about the

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1 gravity of this situation that might not have a level
2 playing field of safety in this country, for dealing
3 with such materials. That will be part of the
4 deliberations that we bring back to you when we
5 complete our investigations.

6 I share the concern and mourn the loss,
7 also, of your brother.

8 MS. LEMMINGS: Thank you. I also want to
9 know, there was a helicopter scheduled to come in
10 Tuesday, and they was going to shut the factory down
11 and send everybody home at 2 o'clock.

12 I heard that the union stewardess for that
13 helicopter company called another union stewardess in
14 town, and said that they would not set those vents on
15 the roof at CTA today, because they had a gas leak.

16 And if that was true, that would be
17 Tuesday. They ran it Wednesday, they ran it Thursday,
18 it blew up. Has anybody checked into that?

19 MEMBER POJE: Bill, you might want to say
20 something about that.

21 MR. HOYLE: Yes, we are aware that the
22 commissioning and installation of new dust collection
23 on the roof was scheduled to occur fairly soon. We
24 have not, this is the first time that I heard that the
25 work might have been canceled due to a concern about a

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1 gas leak.

2 But we will certainly, we have not heard
3 that, and we have interviewed a lot of people. But we
4 will certainly, I assure you, we will look into that
5 and see if there is anything to that.

6 In fact, after the meeting, it probably
7 would be useful if you would come up and talk with one
8 of our investigators so we can follow through on that.

9 MEMBER POJE: Thank you. Please state
10 your name.

11 MS. ALSIP: My name is Jackie Alsip, I
12 don't work there, my husband does, he has been there
13 for about 11 years now. And I have two questions, one
14 is his.

15 He wants to know if did you test the
16 natural white binder when you did your testing, or was
17 it just the black?

18 MEMBER POJE: I'm sorry, I didn't hear the
19 question.

20 MS. ALSIP: Did you test the white binder,
21 the natural white binder, or did you only test the
22 black?

23 MEMBER POJE: Let me ask Jim to respond to
24 that.

25 MR. DAHN: We tested the natural binder,

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1 as well as the one that had the carbon in it. And
2 they are both about the same in terms of explosion
3 output.

4 MS. ASLIP: And then my other question is,
5 since CTA was aware that there was a problem with the
6 line 5 bag house, and the bag house we know collects
7 the dust, my question is, if they had hardened the
8 protection on line 5, until the new bag house was in
9 place, would this have prevented the fire, or the dust
10 that caused the fire?

11 MEMBER POJE: I think that those are --
12 that is a very important question. It is part of the
13 ongoing investigation. At this point in time I think
14 we are still not sure that we have all the evidence in
15 hand to make a judgement on that question.

16 But I think you are raising an important
17 point, and it will be part of our analysis coming out
18 of the investigation.

19 MS. ASLIP: Do you think because the bag
20 house wasn't in place the concentration of the dust
21 was probably more than what it normally would have
22 been?

23 MEMBER POJE: I think our team will be
24 evaluating the relative contributions of the bag
25 house, the relative contributions of dust in other

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1 layers across the facility. But that will be part of
2 the final investigation.

3 I'm not prepared, at this point in time,
4 nor do I think the team is prepared, to evaluate that
5 particular aspect of this investigation. But it is
6 part of the investigation. It is not going to be a
7 forgotten element.

8 MS. ASLIP: Because my husband works on
9 the line. And like most everyone in here, there is
10 not other jobs in here. And they have to go back to
11 them. And a lot of people are still worried to go
12 back to work.

13 And my husband, when he goes back, he is
14 going to be working the lines again. Thank you.

15 MEMBER POJE: Thank you very much.

16 MR. MCDONALD: I'm Barry McDonald, I'm the
17 chief of the West Knox Fire Department. We were the
18 lead agency involved in the explosion.

19 The comments about the air quality, the
20 Army sent the air quality control unit down. And the
21 reason why the people was evacuated, we had what
22 turned out to be a false report from a guy in Alabama.

23 And he told everybody that he was with the
24 hazardous material team from CTA in Alabama, is what
25 he told the incident command, or the command post.

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1 And the reason why people was evacuated, along with
2 us, we were evacuated also, was because our first
3 response is human lives, and safety, plus the
4 community.

5 And we were inside, and on the roof
6 fighting the fire, and we almost had it contained and
7 out, when we had to evacuate. And we was evacuated
8 for over an hour.

9 And the reason why the people in the
10 community was evacuated until after six that night,
11 was because we had to wait until the air quality
12 people gave us the okay that the air was tested, they
13 went all around the building, inside the building, all
14 around the community, and they came back and made the
15 recommendation that the air was fine.

16 And that is when they let the people in
17 the community to come back in. And I just have one
18 comment. This explosion, it hit home. We have two of
19 our firefighters, their uncle was killed in this,
20 David Messer.

21 And so we feel with the rest of you that,
22 you know, this did hit home.

23 MEMBER POJE: Thank you very much, Barry.

24 Again, I can't emphasize the importance of what is
25 the current generation of testing technologies.

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1 And the air monitoring in this particular
2 event was conducted by the 41st Civil Support Team
3 from Fort Knox, Kentucky. That proved to be very
4 valuable to us at the Chemical Safety Board because as
5 Bill Hoyle said, we couldn't allow our own team to get
6 into the facility and begin an investigation, until we
7 were sure of their safety.

8 The same situation was the matter fore the
9 Bureau of Alcohol Tobacco and Firearms, and for all of
10 the emergency response personnel that were trying to
11 do their job.

12 So, again, I think there is important
13 evidence that was gathered about the air quality, and
14 that is part of the public record. Thank you.

15 MS. SUTTON: My name is Lynn Sutton, Jimmy
16 Lemmings was my brother. I just got a comment to
17 make. CTA might not know that the dust was flammable,
18 but they knew it was bad, because every time OSHA was
19 supposed to come in the employees were not allowed to
20 blow their machines up.

21 And that is how they cleaned it, they got
22 an air hose, they blowed the machines up, got the dust
23 off. But when they knowed OSHA was coming they
24 weren't allowed to do that.

25 So they knowed something about that dust

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1 was bad, they should have had more filters, or
2 something there.

3 MEMBER POJE: I thank you very much for
4 sharing that. Is there anybody else who would like to
5 add to the record for this evening?

6 (No response.)

7 MEMBER POJE: Well, thank you all for
8 those comments. Many calculate that speaking in
9 public is one of the more stressful life experiences.

10 And to speak in public on a matter as serious as
11 this, when loved ones were injured, harmed, or victims
12 of this tragic event, is also extraordinarily
13 stressful situation.

14 So congratulations to all who have
15 contributed to these proceedings. Should anyone have
16 any additional input regarding the CTA incident,
17 please contact the Board at 202-261-7600, or via our
18 website, which is listed up on the screen here.

19 We will have ourselves, and our staff here
20 for the rest of this evening, so if you want to say
21 something to us, informally, please come up and talk
22 to us.

23 And as we have heard and seen tonight,
24 dust explosions are a significant hazard in
25 manufacturing operations. This accident happened only

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1 a few weeks after the terrible tragedy in Kingston,
2 North Carolina, which was also caused by the ignition
3 of dust in a plant, and which claimed six lives.

4 The Board's preliminary review of other
5 incidents indicates that in Springfield,
6 Massachusetts, there were three deaths at an
7 industrial facility in 1999 from a dust explosion.

8 One other was killed in Richmond,
9 California; four were killed in Vicksburg,
10 Mississippi. We are seriously concerned with the
11 pattern of incidents here, and want to get to the
12 bottom of it.

13 As the investigation proceeds we will
14 begin to consider safety recommendations. We will be
15 looking, closely, at the fact that the Occupational
16 Safety and Health Administration has safety standards
17 to prevent dust explosions in grain elevators, and saw
18 mills, but not in other types of manufacturing.

19 As Mr. Hoyle has presented, the Chemical
20 Safety Board has an additional investigative task to
21 complete before we can finalize our report. And I
22 pledge that we will work as efficiently as is
23 practicable, hopefully completing our investigation
24 and returning as a full board to Corbin, by early next
25 year.

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1 I thank you all for your attention to this
2 evening's presentation and comments, and I look
3 forward to working with you in preventing the
4 recurrence of similar incidents.

5 With that our hearing is closed, and we
6 now would be happy to meet with you informally.

7 (Whereupon, at 8:50 p.m., the above-
8 entitled matter was concluded.)
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